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FM AMEMBASSY MANILA

TO AMEMBASSY BANGKOK

AMEMBASSY PHNOM PENH

AMEMBASSY SAIGON

INFO SECSTATE WAHSDC 2076

SECDEF WASHDC

JCS WASHDC

CSAF WASHDC

MAC SCOTT AFB ILL

CINCPAC

CINCPACREPPHIL SUBIC

CRD 13TH AF CLARK

CDR 3RD CSG CLARK

CONFIDENTIAL MANILA 4453

CINCPAC FOR POLAD

E.O. 11652: GDS TAGS: MARR. RP

SUBJECT: BABY LIFTS AND IMMIGRATION INTO PHILIPPINES THROUGH

U.S. BASES

REF: USAF FOREIGN CLEARANCE GUIDE (FCG)

- 1. VIETNAMESE AND CAMBODIAN BABYLIFTS SUGGEST NEED TO REMIND ADDRESSEES THAT REFERENCE SHOULD BE FOLLOWED AS CLOSELY AS POSSIBLE WHEN MANIFESTING PASSENGERS FOR TRANSIT ON MILITARY AIRCRAFT THROUGH PHILIPPINES VIA CLARK.
- 2. AS EMBASSY REPORTED IN MANILA 4419, GOP HAS MANIFESTED CONFIDENTIAL

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SYMPATHETIC AND WARM ATTITUDE TOWARD BABYLIFTS TRANSITING

CLARK AND HAS EFFECTIVELY GIVEN BLANKET CLEARANCE FOR SUCH FLIGHTS. IN CASE OF VIETNAMESE ORPHANS IT APPEARS THAT OVERWHELMING PERCENTAGE OF ESCORTS AND OTHERS WHO TOOK ADVANTAGE THESE FLIGHTS TO ACCOMPANY CHILDREN WERE ADMISSIBLE TO PHILIPPINES UNDER FCG PROVISIONS. HOWEVER, THERE INDICATIONS THAT LIMITED NUMBER THIRD COUNTRY NATIONALS WHO TRANSITED CLARK IN PAST WEEK ON BABYLIFT FLIGHTS MAY NOT HAVE BEEN ADMISSIBLE UNDER FCG PROVISIONS.

- 3. EMBASSY FULLY AWARE THAT POSSIBLY CHAOTIC SITUATION IN FUTURE COULD MEAN WHOLESALE ARRIVAL AT CLARK OF THIRD COUNTRY NATIONALS AND WE WILL WORK OUT NECESSARY ARRANGEMENTS WITH GOP FOR THIS EVENTUALITY AS NEEDED. IN MEANTIME, HOWEVER, WE REQUEST THAT OFFICES WITH AUTHORITY TO MANIFEST PASSENGERS BE ALERT TO TCN PROBLEM RE ENTRY AT CLARK. WE EXPECT GOP TO BE SYMPATHETIC TO REFUGEE PROBLEMS CONNECTED WITH FLUID INDOCHINESE SITUATION, BUT PHILIPPINE IMMIGRATION AUTHORITIES TRADITIONALLY SENSITIVE TO TRANSITING OF CLARK BY PERSONS NOT AUTHORIZED FOR ENTRY TO PHILIPPINES. THEREFORE, UNDER PRESENT CONDITIONS, AS SPECIAL CASES ARISE INVOLVING TCNS, EMBASSY WOULD BE GRATEFUL TO RECEIVE ADVANCE NOTIFICATION SO THAT APPROPRIATE GOP CLEARANCE CAN BE OBTAINED.
- 4. GOP IMMIGRATION OFFICIALS NOT PRESENTLY STATIONED AT U.S. BASES AND USAF PERSONNEL PERFORM IMMIGRATION PROCESSING. USG WISHES TO RETAIN THIS ARRANGEMENT FOR FORESEEABLE FUTURE. THUS, WE HOPE THAT BABYLIFTS WILL BE CARRIED OUT IN MANNER THAT WILL AVOID RAISING QUESTIONS ON PART PHILIPPINE IMMIGRATION OFFICIALS ABOUT EFFECTIVENESS USAF IMPLEMENTATION OF IMMIGRATION PROCEDURES.
- 5. TO RECAPITULATE REFERENCE, EXCPET FOR SPECIAL ARRANGE-MENTS LIKE BABYLIFTS, ENTRY TO THE PHILIPPINES THROUGH U.S. BASES IS LIMITED TO THE FOLLOWING CATEGORIES OF PERSONS:
- A. MEMBERS OF THE U.S. ARMED FORCES IN UNIFORM, PROCEEDING TO THE PHILIPPINES ON A TOUR OF DUTY, IN CONNECTION WITH THE CONSTRUCTION, MAINTENANCE AND OPERATION OF THE BASES, AND THEIR DEPENDENTS; CONFIDENTIAL

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- B. CIVILIAN PERSONNEL OF THE UNITED STATES ARMED FORCES, COMING IN CONNECTION WITH THE CONSTRUCTION, AND THEIR DEPENDENTS;
- C. OFFICIALS OF THE ARMED FORCES OF THE U.S. COMING ON OFFICIAL BUSINESS:

- D. AMERICAN CITIZENS UNDER CONTRACT WITH THE ARMED FORCES OF THE U.S. IN CONNECTION WITH THE CONSTRUCTION, OPERATION AND MAINTENANCE OF THE BASES, AND THEIR DEPENDENTSV
- E. MEMBERS OF THE ARMED FORCES OF THE U.S., IN UNIFORM, TRAVELING THROUGH THE PHILIPPINES IN DIRECT TRANSIT TO ANOTHER PORT OF DESTINATION, ARRIVING AND LEAVING THE PHILIPPINES WITHIN 72 HOURS ABOARD UNITED STATES MILITARY AIRCRAFT OR VESSELS:
- F. OFFICIALS OF THE UNITED STATES ARMED FORCES, PASSING THE PHILIPPINES IN DIRECT TRANSIT TO ANOTHER PORT OF DESTINATION, ARRIVING IN AND LEAVING THE PHILIPPINE ABOARD U.S. MILITARY AIRCRAFT OR VESSEL WITHIN A PERIOD OF 72 HOURS;
- G. HIGH-RANKING CIVILIAN U.S. GOVERNMENT OFFICIALS,
 PASSING IN DIRECT TRANSIT TO ANOTHER PORT OF DESTINATION,
 ARRIVING IN AND LEAVING THE PHILIPPINES ABOARD U.S. MILITARY
 AIRCRAFT, WITHIN A PERIOD OF 72 HOURS;
- H. FORMER FILIPINO CITIZENS WHO OBTAINED AMERICAN CITIZENSHIP BY NATURALIZATION AND SERVING IN THE U.S. ARMED FORCES WHO DESIRE TO ENTER THE PHILIPPINES FOR TEMPORARY VISIT WHILE ON LEAVE;
- I. RETIRED MEMBERS OF THE ARMED FORCES OF THE U.S.
 WHO WERE FORMERLY FILIPINO CITIZENS AND WHO OBTAINED NATURALIZATION AS AMERICAN CITIZENS, AVAILING OF THE FREE USE OF GOVERNMENT TRANSPORTATION PROVIDED FOR SERVICEMEN;
- J. CREW-MEMBERS OF MILITARY AIRCRAFT OR VESSELS OF ALLIED THIRD COUNTRIES WHOSE VESSELS OR AIRCRAFT HAVE BEEN CLEARED BY THE DEPARTMENT OF FOREIGN AFFAIRS FOR ENTRY INTO THE CONFIDENTIAL

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U.S. BASES IN THE PHILIPPINES, AND COMING AS SUCH CREW-MEMBERS;

- K. MEMBERS OF THE ARMED FORCES OF THIRD COUNTRIES, WHERE PRIOR APPROVAL OF THEIR ENTRY THROUGH U.S. MILITARY BASES IN THE PHILIPPINES HAS BEEN SECURED FROM THE DEPARTMENT OF FOREIGN AFFAIRS;
- L. HIGH RANKING CIVILIAN UNITED STATES GOVERNMENT OFFICIALS COMING ON OFFICIAL BUSINESS:
- M. TRANSITING DEPENDENTS OF:
- (1) UNITED STATES ARMED FORCES MILITARY AND CIVILIAN PERSONNNEL STATIONED OUTSIDE THE PHILIPPINES; AND (2) AMERICAN CITIZENS UNDER A CONTRACT WITH THE

UNITED STATES AREMED FORCES, STATIONED OUTSIDE THE PHILIPPINES; PROVIDED THAT THE STAY OF THESE TRANSITING PERSONNEL AND DEPENDENTS DOES NOT EXCEED SEVENTY-TWO (72) HOURS FROM DATE OF ARRIVAL. SUCH TRANSITING DEPENDENTS MUST BE HOLDERS OF VALID PASSPORTS BUT NO VISAS SHALL BE REQUIRED.

N. VISITING DEPENDENTS OF FORMER FILIPINOS SERVING
IN THE UNITED STATES ARMED FORCES OR RETIRED THEREFROM WHO
ARE COMING TO THE PHILIPPINES FOR TEMPORARY VISIT. PERSONS
IN THIS CATEGORY MUST HOLD VALID PASSPORTS AND APPROPRIATE VISAS.
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To: BANGKOK SAIGON

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